NPSG Conference Workshop

### **Economic Development Strategies** for Diversifying Small Towns

## South Kelso Story: Neighborhood Revitalization



#### **Presenters:**

Steve Taylor, Kelso City Manager Melissa Taylor, Cowlitz-Wahkiakum Council of Governments Planning Manager







## Kelso, Washington

Population – 12,000

Little to no residential growth anticipated

Low income community with significant transient community

Aged & deteriorating infrastructure

Resource-based economy in transition hit hard by Great Recession





### South Kelso Neighborhood

- Largest neighborhood, widespread poverty
- Includes:
  - Downtown
  - Residential area (5,800 pop.)
  - Elementary school
  - Two small parks
  - Three Rivers Golf Course
  - Southwest Washington Regional Airport
  - Talley Way Industrial Area
  - Amtrak Station/bus depot
  - "Donut hole" of unincorporated Cowlitz County





## Organic Chronology of Study

#### • 2012

- Cowlitz-Wahkiakum Council of Governments received EPA "Building Blocks" technical assistance
- 2-day workshop with officials to help local communities achieve Economic Vitality and Fiscal Health
- "What tools are needed to make this happen?"

#### • 2013

- Portland St. Univ. MURP graduates performed subarea revitalization plan
- Delivered South Kelso Revitalization Strategies
- Began implementing identified focus areas



## Organic Chronology of Study

- 2014
  - EPA SGIA 3-day community workshop re: South Kelso:
    - Downtown
    - Residential neighborhood
    - Talley Way industrial corridor
  - Defined the context for each area
  - Set measurable goals
  - Identified existing assets and barriers
  - Selected implementing tools



- 2015
  - Developed and adopted CDBG program income re-use plan:
    Neighborhood Revitalization & Community and Economic
    Revitalization (NICER) Initiative



### Steps to Renewal





### South Kelso Revitalization Strategies

1. Form neighborhood
association

- 6. Conduct pedestrian mobility and safety audit
- 2. Develop Neighborhood Crime and Safety Plan
- 7. Improve housing and neighborhood appearance

3. Improve parks and public spaces

- 8. Revive Main Street Association
- 4. Establish Wallace Elementary as Community School
- 9. Coordinate business support services through economic gardening initiative

- 5. Build/acquire South Kelso community center
- 10. Implement downtown streetscape improvements



### Results: Downtown

#### Goals

- More shops/restaurants
- Year-round events
- Attractive & walkable destination

#### **Assets/Barriers**

- New businesses moving downtown
- Public investment (City Hall)
- Run-down buildings & unkempt properties
- Lack of communication between groups and businesses with common goals

#### **Tools**

- Downtown website/calendar
- Improved wayfinding signage
- Façade improvements





### New Investment at Three Rivers Mall





### Results: Residential Area

#### Goals

- Improve quality of existing housing stock
- Build community pride
- Enhance residents' health & well-being

#### **Assets/Barriers**

- Energetic residentsNeighborhood associationUntenable housing
- Lack of coordination among entities and government

#### **Tools**

- Assessment of housing conditions
- Enhanced code enforcement program
- Evaluate first-time homebuyer program with local employers



## Neighborhood Park Cleanup - Americorps





## Results: Talley Way Industrial Area

#### Goals

- Stronger relationship between Talley Way businesses and City
- Opportunities for workers to live close to jobs
- More transportation links/options

#### Assets/Barriers

- Diverse array of living wage jobs No workforce collaboration between City, neighborhood, and business community

#### Tools

- Regular engagement with Talley Way owners
- Tracking of business activity through private data sources
- Explore local improvement district to fund streetscape/walkable infrastructure improvements on Talley Way





### Words into Actions

- South Kelso Neighborhood Association
  - Graffiti Abatement
- Downtown Landscaping improvements
  - City/Community collaboration
- Safe Routes to School project
  - Make pedestrian-oriented improvements
- Community Schools program
  - State grant administered by local non-profit







## Community Action





## Downtown Landscaping Project













# Neighborhood Improvement & Community Economic Revitalization (NICER) Initiative

Enhanced Code Enforcement Condemned Housing Abatement

**NICER** 

CDBG Program Income Re-use

Pedestrian Oriented Sub-Area Planning

Streetscape Improvements



## Potential Streetscape Models











### West Kelso Streetscape Improvements





### Words into Actions

- Healthy Living Collaborative
  - Community Health Workers in S. Kelso
  - Connecting residents in need to applicable resources
- S. Kelso Railroad Grade Separation
  - \$25 million BNSF mainline overpass crossing
  - Creates new housing opportunities and investment
  - Improves connectivity, noise reduction, safety
- Planning/Zoning updates
  - Adopted new Comprehensive Plan with primary theme of redevelopment & revitalization
  - Updating zoning/development code to incorporate smart growth design and strategies



### Lessons Learned

- Community Renewal takes long-term commitment
  Kelso's discussions started in 2012...
- Organic path to right strategy
  - Kelso is several planning initiatives deep with each building on the other
- Trial and error is a given
  - Each community has unique circumstances and limitations
- Community volunteers can be their own worst enemies
  - SKNA vs. Volunteer Kelso
- Embrace creativity in using and leveraging resources
  - CDBG program income, vacant city buildings, etc.

## We Are Kelso!



